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TO AMEMBASSY ISLAMABAD  
INFO AMCONSUL KARACHI  
AMCONSUL LAHORE  
AMCONSUL PESHAWAR  
AMEMBASSY ROME

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ISLAMABAD FOR REFCOORD. ROME FOR FODAG

E.O. 12356: N/A  
TAGS: SREF, EAID, AF PK  
SUBJECT: US-DONATED REFUGEE RELIEF TRUCKS  
REF: A, ISLAMABAD 18861 BEING REPEATED TO ROME.. B.  
ROME 27303

1. DEPARTMENT APPRECIATES LONG-AWAITED REPORT ON TRUCKS  
PROVIDED IN REF A AND INFORMATION PROVIDED BY ROME IN  
PARAS TWO AND THREE REF B. SUBJECT IS OF SPECIAL  
INTEREST HERE AND WE LOOK FORWARD TO FOLLOW-ON REPORTS  
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PROMISED BY ISLAMABAD ON CONDITION/UTILIZATION OF TRUCKS  
AND ON STATUS OF US-FUNDED REPAIR/MAINTENANCE  
FACILITIES. WE WILL BE ESPECIALLY INTERESTED IN WHETHER  
TRUCKS ARE NOW ABLE TO CARRY FULL LOADS TO REFUGEE  
CAMPS. FYI, NWFP REFUGEES COMMISSIONER RUSTAM SHAH  
MOHMAND, IN HIS MEETING WITH RP DAS DEWEY NOVEMBER 2,  
INDICATED THAT NATIONAL LOGISTICS CELL NLC, HAS BEEN  
UNRESPONSIVE TO PROVINCIAL GOVERNMENT'S FREQUENT  
COMPLAINTS ABOUT NLC'S TRUCKING SERVICE

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TRUCKS ARRIVING IN REFUGEE CAMPS HALF-LOADED; AND SUGGESTED THAT TRUCKS SHOULD BE TURNED OVER TO NWFP SINCE LATTER OPERATES OIL AND WATER TRUCK SERVICE TO

CAMPS END FYI.

2. RE ISLAMABAD'S PARA ELEVEN QUERY. FINAL CONTRACTS DID NOT RPT NOT PROVIDE FOR HEAVY DUTY SUSPENSIONS. WE ORIGINALLY ENVISAGED THAT TRUCKS WOULD PERFORM RETAIL DELIVERY OF FOOD COMMODITIES FROM PESHAWAR/QUETTA DEPOTS, TO THE CAMPS WITH OFF-ROAD MOBILITY BEING REQUIRED ONLY IN EXCEPTIONAL CASES. NONETHELESS, ORIGINAL PROPOSAL PUT TO GOP CALLED FOR MUCH HEAVIER TRUCKS WITH CONCOMITANT STURDIER SUSPENSIONS. GOP REJECTED THAT PROPOSAL. IN SUBSEQUENT TENDER, INTERNATIONAL HARVESTER IH, OFFERED HEAVY DUTY SUSPENSION OPTION FOR LIGHTER TRUCKS BUT GOP TURNED THAT DOWN TOO. OUR FILES INDICATE THAT GOP PRIMARILY WANTED TO OBTAIN THE MAXIMUM NUMBER OF VEHICLES POSSIBLE FOR THE MONEY AVAILABLE. EMBASSY, IN REPORTING ON NEGOTIATIONS WITH GOP ON OUR GRANT 82 ISLAMABAD 1045, ALSO ALLUDED TO GENERAL PAKISTANI PRACTICE OF BEEFING UP TRUCK SUSPENSIONS IN-COUNTRY AS NEEDED TO HANDLE LOCAL CONDITIONS.

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3. FOR THE PRESENT, WE CONCUR WITH LINE EMBASSY TOOK WITH IH REPS THAT USG CANNOT BE EXPECTED TO PAY ADDITIONAL COSTS FOR SUSPENSIONS MODIFICATION. USG AGREEMENT WITH GOP WOULD HAVE ALLOWED ARRANGEMENT BETWEEN GOP AND IH FOR PROVIDING TRUCKS WITH HEAVY DUTY SUSPENSIONS AT GREATER COST PER TRUCK WITH RESULTANT FEWER TOTAL NUMBER OF VEHICLES. THAT THAT ARRANGEMENT FAILED TO COME ABOUT WAS NO FAULT OF USG. IH CHICAGO INFORMS US THAT IT HAS NOT PRESENTED BILL FOR WORK IT HAS EFFECTED TO AUGMENT SUSPENSIONS AND IT IS UNCLEAR WHETHER IT WILL INDEED BE PRESENTED OR TO WHOM, THE GOP OR US, IT WOULD BE DELIVERED. IT IS ALSO UNCLEAR WHETHER GOP WOULD BE WILLING TO ABSORB THOSE COSTS. EMBASSY IS REQUESTED TO KEEP US INFORMED ON RELEVANT DEVELOPMENTS AND, AS A STARTER, SHOULD SEND US TEXT OF AUGUST 21 LETTER WHICH LOCAL IH REPS PRESENTED TO REFCOUNS. RATHER SEVERE BUDGETARY STRINGENCIES BEING AS THEY ARE HERE, WE DO NOT LOOK FORWARD TO A GOP REQUEST TO US TO DONATE TOWARD THE PROTOTYPE IH TRUCK MENTIONED IN REF A PARA SIX BUT WE OF COURSE WILL EXPECT TO BE ALERTED QUICKLY SHOULD SUCH AN APPROACH MATERIALIZE. (RP/ASIA: 0236M) SHULTZ

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ARIES IS HANDLED BY OFFICIALS OF THE OFFICES OF THE DEPUTY COMMISSIONERS OF REFUGEES IN THE NWFP AND BALUCHISTAN. WFP REGIONAL OFFICES IN PESHAWAR AND QUETTA KEEP A TALLY OF COMMODITIES RECEIVED AND DISTRIBUTED. AND MAKE FREQUENT TRIPS TO THE CAMPS FOR MONITORING PURPOSES. WFP/PAKISTAN IS SATISFIED THAT ALL THE FOOD IS DISTRIBUTED ALTHOUGH NOT EXCLUSIVELY TO ELIGIBLE REFUGEES, AND THAT ALL ELIGIBLE REFUGEES GET SOME FOOD EVEN IF THEY DO NOT GET THEIR FULL RATION.

8. GOP DISTRIBUTION CONTROL. THE GOVERNMENT OF PAKISTAN CONTROLS THE DISTRIBUTION OF REFUGEE SUPPLIES. A DECISION WITH WHICH WFP OFFICIALS HERE CONCUR. REFUGEES IN A NUMBER OF CAMPS, HOPEFUL OF RECEIVING MORE SUPPLIES, HAVE ASKED THE REASONS WHY THE WFP DONOR GOVERNMENTS DON'T GIVE OUT THEIR OWN DONATIONS. COMMENT: THIS WOULD INVOLVE ALL THE DONOR NATIONS IN COSTLY IF NOT IMPOSSIBLE BUREAUCRATIC CHORES. AND IT IS HIGHLY UNLIKELY THAT DONOR COUNTRY PERSONNEL WOULD BE ALLOWED INTO THE TRIBAL AREAS WHERE MANY REFUGEES ARE LOCATED. END COMMENT.

9. SIZE OF RATIONS. WHILE WFP/ROME CONTINUES TO WRESTLE WITH THE QUESTION OF REDUCTION IN SIZE OF CHILDREN'S RATIONS (SEE ISLAMABAD 762), THE CHILDREN CONTINUE TO CONFIDENTIAL  
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GET FULL ADULT RATIONS. WFP NUTRITION EXPERTS HAVE ESTABLISHED THE FOLLOWING DAILY PER CAPITA RATIONS FOR WFP AND UNHCR DISTRIBUTED ITEMS: 500 GRAMS WHEAT, 30 GRAMS EDIBLE OIL, 30 GRAMS MILK POWDER, 20 GRAMS SUGAR, AND 3 GRAMS TEA. A FURTHER QUESTION, WHICH - ACCORDING TO THE WFP AREA OFFICER FOR THE NWFP - ARISES BECAUSE OF THE WILLINGNESS OF THE REFUGEES TO BE LESS THAN COMPLETELY HONEST IN ACCEPTING RATIONS, IS WHETHER THE WHEAT RATION OF 500 GRAMS PER PERSON PER DAY IS "NECESSARY". WFP FIELD PERSONNEL HAVE OBSERVED THAT WHEREAS INITIALLY (1980) THE REFUGEES WERE OFTEN PROUD TO THE POINT OF NOT ACCEPTING FOOD ASSISTANCE AT ALL, NOW SOME CHEAT "OPENLY" IF GIVEN THE OPPORTUNITY.

10. WFP STAFFING. THE WFP FIELD OFFICES HERE ARE NOT OVERSTAFFED. LONG DISTANCES AND POOR ROAD CONDITIONS IN THE NWFP AND BALUCHISTAN HAVE MEANT THAT WFP PERSONNEL HAVE TO SPEND A GREAT DEAL OF TIME ON THE ROAD IN THEIR EFFORT TO MONITOR THE FOOD DISTRIBUTION. THE SECURITY SITUATION IN CERTAIN AREAS HAS BEEN SUCH THAT NOT ONLY EXPATRIATE PERSONNEL BUT EVEN PAKISTANI WFP OFFICERS HAVE BEEN UNABLE TO VISIT CERTAIN AREAS (NOTABLY THE KURRAM VALLEY) FOR WEEKS AT A TIME. WFP/PAKISTAN HOPES TO GET PERSONNEL BACK INTO THE KURRAM VALLEY IN MARCH. THE WFP IS CURRENTLY CONSIDERING WHETHER TO INCREASE ITS STAFF IN BALUCHISTAN.

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11. CONTINUING MALPRACTICES. THE WFP HAS TO REMAIN CONSTANTLY ON THE LOOKOUT FOR MALPRACTICES. EACH PROVINCIAL WFP DIRECTOR WORKS CLOSELY WITH THE DEPUTY COMMISSIONER FOR AFGHAN REFUGEES IN HIS PROVINCE. IN LATE 1982 THE PESHAWAR DEPUTY REFUGEE COMMISSIONER WAS FOLLOWING

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FM AMEMBASSY ISLAMABAD  
TO SECSTATE WASHDC 2143  
INFO AMEMBASSY ROME  
AMEMBASSY KABUL  
USMISSION GENEVA  
AMCONSUL KARACHI  
AMCONSUL LAHORE  
AMCONSUL PESHAWAR POUCH

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ROME FOR FODAG

UP ON THE STATUS OF A NUMBER OF PENDING CASES INVOLVING  
 SHORT DELIVERY. THE WFP REPRESENTATIVE IN PESHAWAR HAS  
 CHARACTERIZED THE DEPUTY COMMISSIONER'S ACTIONS ON MAL-  
 PRACTICE CASES AS PROMPT AND DECISIVE. CONSUL PESHAWAR  
 HAS REPORTED THE DISMISSAL OF A LARGE NUMBER OF INDI-  
 VIDUALS CHARGED WITH IRREGULARITIES IN THE DISTRIBUTION  
 OF RELIEF GOODS IN THE NWFP (SEE ISLAMABAD 03588.  
 REPEATING PESHAWAR 200). DEPUTY COMMISSIONER ABDULLAH  
 HAS RECENTLY ASSIGNED A TRUSTED OFFICER TO MOVE ABOUT  
 AND FOLLOW DISCREETLY THE MOVEMENT OF FOOD RELIEF ITEMS.  
 REPORTING DIRECTLY TO HIM IN CONFIDENCE ABOUT ANY SHORT  
 DELIVERIES OR DIVERSIONS. IN JANUARY OF THIS YEAR, THE  
 WFP REP IN PESHAWAR BROUGHT THE FOLLOWING PROBLEMS TO  
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THE ATTENTION OF THE DEPUTY COMMISSIONER: (1) IN NORTH  
 WAZIRISTAN THE MALIKS AND THEIR REPRESENTATIVES, WHO  
 COLLECT FOOD IN BULK AND DISTRIBUTE IT TO THEIR OWN  
 PEOPLE, ARE KEEPING THE EXCESS QUANTITIES IN THEIR OWN  
 GO-DOWNS; (2) IN MANY GO-DOWNS IN NORTH WAZIRISTAN  
 SUPPLIES ARE SUBSTANTIALLY LARGER THAN STOCK BOOK  
 BALANCES; AND (3) IN MALAKAND FOOD HAS BEEN DISTRIBUTED  
 THROUGH THE MALIKS WITHOUT DISBURSEMENT RECORDS BEING  
 KEPT OR THE COLLECTION OF THUMB IMPRESSIONS FROM THE

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## REFUGEES.

12. CONTINUING LOSSES AT THE DISTRICT LEVEL. IN BALUCHISTAN THE WFP REPRESENTATIVE REPORTS CONTINUING LOSSES OF FOOD SUPPLIES FOR REFUGEES AT THE DISTRICT LEVEL. HE IS CONTINUING HIS EFFORTS AT REENUMERATION OF REFUGEES (SEE ISLAMABAD 18921, PARA 13 AND 14), AND COL. RAUF, THE PROVINCIAL DEPUTY COMMISSIONER FOR REFUGEES IS CONTINUING TO NEGOTIATE NUMBERS CAMP BY CAMP AND MALIK BY MALIK. THIS EFFORT NOTWITHSTANDING, REPORTS OF SUBSTANTIAL DIVERSION OF FOOD SUPPLIES PERSIST IN BALUCHISTAN.

13. THE "NUMBERS GAME". AS DEPT AND AID/W ARE WELL AWARE, THE NUMBERS QUESTION IS "ALWAYS THERE". THE CURRENT NUMBER OF "REGISTERED WFP RATION RECIPIENTS" IS 2.2. MILLION. THIS IS SUBSTANTIALLY LESS THAN THE GOP END OF 1982 TOTAL OF 2,874,944 REFUGEES (SEE ISLAMABAD 2650), WHICH IS THE FIGURE ON WHICH THE GOP BASES ITS ALLEGED COSTS, INCLUDING MONTHLY CASH ALLOWANCES (WHICH ARE IN FACT RARELY PAID TO REFUGEES MORE THAN ONCE A YEAR). THERE IS LITTLE DOUBT THAT REGISTRATION FIGURES ARE INFLATED; THE QUESTION IS WHETHER IT IS BY A TOLERABLE OR EXCESSIVE AMOUNT. THE PRINCIPAL AREAS OF INFLATION ARE BOGUS REGISTRATION, EXAGGERATED FAMILY SIZE, AND  
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DOUBLE REGISTRATION. FOR THE PAST SEVERAL MONTHS REFCOUNTS HAS URGED GOP OFFICIALS ON MANY OCCASIONS TO CONTINUE EFFORTS AT REENUMERATION. YET DURING THE RECENT VISIT OF RP PROGRAM OFFICER BAZALA, DEPUTY COMMISSIONER ABOULLAH IN PESHAWAR CALLED THE REENUMERATION "COMPLETED".

14. OTHER DONORS. THE U.S. IS AND IS LIKELY TO REMAIN THE MAJOR DONOR OF WFP COMMODITIES. OTHER BIG DONORS IN 1982-83 HAVE BEEN THE EEC, FRANCE, AUSTRALIA, AND CANADA.

15. PLEDGING. THE NEXT PLEDGING CONFERENCE FOR WFP/PAKISTAN WILL TAKE PLACE IN EARLY 1984.

16. CONCLUSION. THE WFP PROGRAM FOR FEEDING AFGHAN REFUGEES IN PAKISTAN HAS ACHIEVED ITS FUNDAMENTAL GOALS. FOOD SUPPLIES ARE REACHING THE REFUGEES. THE WHEAT DELIVERY SYSTEM IS SUCCESSFUL TOO IN ITS POLITICAL DIMENSION. YET THERE ARE A NUMBER OF AREAS HIGHLIGHTED ABOVE WHERE PERFORMANCE NEEDS TO BE IMPROVED, AND WHERE WE WILL CONTINUE TO EMPHASIZE PROGRAM CREDIBILITY TO ENSURE CONTINUING STRONG INTERNATIONAL SUPPORT.

17. KABUL MINIMIZE CONSIDERED. SPIERS

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